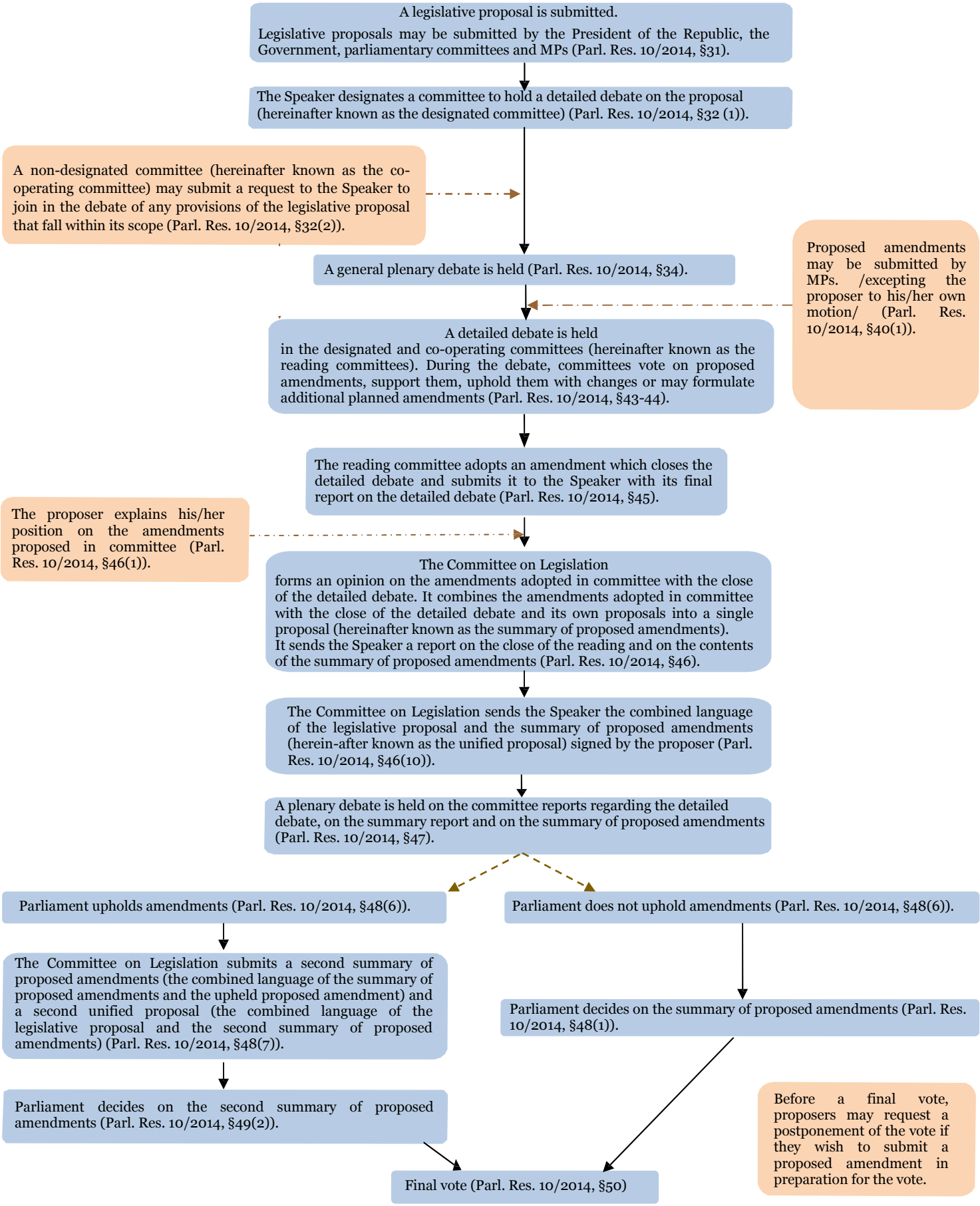THE LEGISLATIVE PROCESS